

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ARA-16 EUR-25 EA-11 NEA-10 ISO-00

CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00

PM-07 H-03 INR-10 L-03 NSC-10 PA-03 RSC-01 PRS-01

SS-15 ACDA-19 DRC-01 /160 W
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O P 070247Z SEP 73

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 9276

INFO AMEMBASSY BRUSSELS PRIORITY

AMEMBASSY SEOUL PRIORITY

AMEMBASSY TOKYO PRIORITY

AMEMBASSY CANBERRA PRIORITY

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C O N F I D E N T I A L SECTION 1 OF 2 USUN 3094

DEPT PLS PASS SUVA

E.O. 11652: GDS
TAGS: PFOR KS KN UN
SUBJ: KOREA IN 28TH UNGA: SITUATION AS OF AFTERNOON SEPT 6
REF: A) USUN 3069 (NOTAL) B) STATE 172670 (NOTAL)
C) USUN 3093

SUMMARY: MEETING OF 25 DELS MORNING SEPT 5 SET STAGE FOR RENEWED NEGOTIATIONS, COMPLETED NOON SEPT 6, ON LANGUAGE OF DRAFT RES. RESULTANT CHANGES HAVE BEEN ACCEPTED BY WORKING GROUP MEMBERS AND WE OPTIMISTIC ABOUT EARLY CO-SPONSORSHIP BY CANADA, NEW ZEALAND, PHILIPPINES AND THAILAND. WE NOW IN GOOD POSITION TO MOVE AHEAD TOWARD SUBMISSION OF RES TO UN, BUT ADEQUATE LIST OF CO-SPONSORS CONCERNS US. IN ANY EVENT, WE CONVINCED ATTEMPT TO SUBMIT RES TO UN BY ORIGINAL TARGET DATE OF SEPT 7 WOULD BE UNWISE AND BELIEVE WE MUST WAIT UNTIL LATE SEPT 10, AT EARLIEST. WORKING GROUP MAKING BILATERAL APPROACHES HERE TO OBTAIN CO-SPONSORS. RAPID FOLLOW-UPS IN CAPITALS MAY BE REQUIRED. ACTION REQUESTED: (A) CONFIRMATION OF TELECON AUTHORITY TO CO-SPONSOR RES; (B) PREPARATION FOR COMPLETION OF FINAL DEPT REVIEW BY NOON SEPT 10. END SUMMARY.

1. IN RESPONSE TO REQUESTS BY PARTICIPANTS IN 25-DEL MEETING MORNING SEPT 5 (REFTEL A), WE CHAIRED MEETINGS, THAT AFTERNOON AND ON MORNING SEPT 6, OF DOZEN DELS DESIRING DISCUSS LANGUAGE OF DRAFT OMNIBUS RES.

2. SOME OF LANGUAGE CHANGES THAT HAD BEEN PROPOSED IN MEETING MORNING SEPT 5 WOULD HAVE BEEN UNACCEPTABLE TO US, ROK AND, IN VARYING DEGREES, TO OTHER THREE WG MEMBERS. HOWEVER, BY EVENING SEPT 5, WE HAD CONSENSUS OF GROUP OF LIKELY CO-SPONSORS, WITH PROPOSED AMENDMENTS WHITTLED DOWN TO ACCEPTABLE NON-SUBSTANTIVE ALTERATIONS, WG THEN AGREED ON CHANGES WE WOULD RECOMMEND TO CAPITALS.

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3. WE MET MORNING SEPT 6, AGAIN AT USUN, WITH OTHER FOUR WG MEMBERS, (AUSTRALIA, JAPAN, KOREA, UK) WHOSE NEW INSTRUCTIONS VIRTUALLY IDENTICAL WITH OURS. THEREFORE, WG ABLE TO AGREE ON LANGUAGE APPROVED BY DEPT. THIS PERMITTED FIVE WG MEMBERS, IN MEETING IMMEDIATELY THEREAFTER, TO FACE LARGER AD HOC DRAFTING GROUP WITH UNITED POSITION.

4. JUST PRIOR TO BEGINNING DISCUSSION WITH AD HOC GROUP, WE ASCERTAINED THAT CANADIAN DEPUTY PERMREP AND THAI PERMREP ANAND PANYARACHUN (THAI POSITION ESPECIALLY CRUCIAL) WOULD ACCEPT WG LANGUAGE. SHORTLY THEREAFTER WE OBTAINED, AT FORMAL MEETING OF AD HOC GROUP, SOLID AGREEMENT FROM FOLLOWING DELEGATIONS TO ASK CAPITALS TO INSTRUCT CO-SPONSORSHIP ON BASIS OF NEW LANGUAGE: CANADA, NEW ZEALAND, PHILIPPINES, THAILAND. EACH OF THESE FOUR ANTICIPATES RECEIVING INSTRUCTIONS TO CO-SPONSOR BY SEPT 10. TURKEY SEEMS POSSIBLE CO-SPONSOR; IRAN UNLIKELY TO CO-SPONSOR.

5. FOLLOWING ADJOURNMENT OF AD HOC GROUP SEPT 6, FIVE WG MEMBERS PLUS THAILAND MET AS NEW WG TO MAP TACTICS. SIX AGREED THAT: (A) WE SHOULD NOT HOLD SECOND CO-SPONSORS' MEETING UNTIL WE ARE SATISFIED, THROUGH BILATERAL CONTACTS, THAT WE WILL THEN HAVE AMPLE COMMITMENTS TO CO-SPONSOR TO PERMIT US TO SUBMIT RES TO UN; (B) NEED TO SUBMIT ASAP REMAINED BUT WE DEFINITELY WOULD BE UNWISE TO DO SO WITHOUT ADEQUATE CO-SPONSORSHIP; (C) THIS COULD NOT BE ACHIEVED IN TIME TO PERMIT SUBMISSION TO UN BEFORE WEEKEND; (D) WE THEREFORE SHOULD PLAN FOR CO-SPONSORS' MEETING MONDAY AFTERNOON SEPT 10 OR TUESDAY SEPT 11; (E) WE WOULD FOCUS BILATERAL EFFORTS IMMEDIATELY ON THOSE COUNTRIES WHOSE CO-SPONSORSHIP WE SHOULD HAVE PRIOR TO SUBMITTING TO UN AND/OR WHOSE CO-SPONSORSHIP, WHILE NOT VITAL, MIGHT BE OBTAINED BY THAT TIME.

6. WE AGREED UPON THESE 25 TARGET COUNTRIES (LIST INCLUDES WG MEMBERS: AUSTRALIA, BRAZIL, BELGIUM, CANADA, COLOMBIA, COSTA RICA, FIJI, GABON, GREECE, IRELAND, ITALY, JAPAN, LUXEMBOURG, NETHERLANDS, NEW ZEALAND, NICARAGUA, NIGER, PANAMA, PHILIPPINES, SPAIN, SWAZILAND, THAILAND, TRINIDAD AND TOBAGO, TURKEY, URUGUAY. SIX DELS WOULD SHARE BURDEN OF BI-LATERAL APPROACHES HERE TO THESE TARGETS, APPROACHES TO BE COMPLETED BY MORNING SEPT 7; ON BASIS OF THESE BI-LATERALS HERE, WE AND OTHERS WOULD RECOMMEND CONFIDENTIAL

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NECESSARY FOLLOW-UPS IN CAPITALS. (SUBSEQUENTLY, COSTA RICANS EXPLAINED DIFFICULTY WITH CO-SPONSORSHIP (SEPTTEL) AND WE ADDED NAME OF PARAGUAY.)

7. COMMENT: WE NOW CLEARLY ARE NOT GOING TO MEET OUR ORIGINAL TARGET OF SUBMITTING RES TO UN SEPT 7. WHATEVER CHANCE THERE MAY HAVE BEEN AS THIS WEEK OPENED DISAPPEARED SEPT 5 WITH DISPALY OF VIGOROUS INTEREST AND CONCERN ON PART OF MANY IN LARGER GROUP WHO WISHED TIME FOR DETAILED DISCUSSION WITH WG ABOUT RESOLUTION'S CONCEPTS AND LANGUAGE. AS A RESULT OF ACTIVITY OF PAST TWO DAYS, HOWEVER, WE BELIEVE WE HAVE MADE IMPORTANT PROGRESS IN DEVELOPING MORE SOLID AND UNIFIED POSITION AMONG KEY COUNTRIES WHOSE CO-SPONSORSHIP WILL BE MANDATORY. AS INDICATED PARA 4, WE HAVE FULL AGREEMENT IN WG NOW AS TO HOW WE SHOULD PROCEED FROM HERE.

8 WG MEMBERS CONTINUE UNANIMOUS IN CONVICTION THAT WE MUST SUBMIT
RES TO UN ASAP, CONDITIONAL ON ADEQUATE CO-SPONSORSHIP. WE AS YET
HAVE NO HARD EVIDENCE ABOUT WHEN OPPOSITION RES WILL BE SUBMITTED
BUT, AS REPORTED SEPARATELY, OPPOSITION APPARENTLY IS MOVING. WHAT-
EVER OPPOSITION DOES, WE ARE SATISFIED THAT ANY ATTEMPT TO TABLE
RES BEFORE LATE MONDAY, AT EARLIEST, WOULD BE UNWISE.

NOTE BY OC/T: NOT PASSED SUVA.

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 3094

DEPT PLS PASS SUVA

9. REGARDING CO-SPONSORS, WE ARE CONCERNED ABOUT ABSENCE OF SUBSTANTIAL AFRICAN CO-SPONSORSHIP AT THIS STAGE. WE ARE PREPARED TO TABLE WITH MINIMUM AFRICAN REPRESENTATION (GABON, NIGER, SWAZILAND) BUT WE WILL HAVE TO THINK AGAIN IF WE FIND OURSELVES UNABLE TO OBTAIN CO-SPONSORSHIP FROM AT LEAST ONE OF THESE BY EARLY NEXT WEEK. WE HAVE SIMILAR CONCERN REGARDING LATIN AMERICA. WE WILL HAVE HAVE TO RE-EXAMINE THIS PROBLEM AFTER RESULTS OF BILATERAL APPROACHES SEPT 6 AND 7 ARE IN.

10. LOOKING BEYOND COSPONSORSHIP QUESTION, AS DEPT AWARE, IRAN AND OTHERS WHOSE CO-SPONSORSHIP AT LEAST QUESTIONABLE PARTICIPATED IN 25 DELEGATION MEETING MORNING SEPT 5. FROM IRAN IN PARTICULAR, BUT ALSO FROM TRADITIONAL ROK SUPPORTERS, WE HAD CLEAR SIGNALS OF CHALLENGE WE HAVE BEFORE US IN ENLISTING SUPPORT OF GREY AREA COUNTRIES FOR RES CONTAINING CONTROVERSIAL REFERENCE TO MEMBERSHIP AND DISPLAYING FIRM POSITION ON ARMISTICE AGREEMENT (AND IMPLICITLY UNC). FROM HEARING FOR FIRST TIME NON-MEMBERS OF WG DISCUSS SPECIFIC LANGUAGE RELATING TO THESE ISSUES, WE HAVE DERIVED IN LAST TWO DAYS CONFIRMATION NOT ONLY THAT UN MEMBERS WHOSE SUPPORT WE WILL NEED, AT LEAST IN 1ST COMMITTEE, ARE CONCERNED OVER PROSPECT OF GRATUITOUSLY OFFENDING DPRK AND ALLIES (PARTICULARLY ON MEMBERSHIP AND UNC QUESTIONS) BUT ALSO THAT MANY ARE GOING TO TAKE ESPECIAL CARE OVER--AND THUS WILL TEND TO HEDGE--THEIR POSITIONS IN THIS NEW KOREAN SITUATION.

11. WE OF COURSE UNDERSTAND NEED, DESCRIBED REFTEL B, FOR FINAL REVIEW OF LANGUAGE AND FOR ASSESSMENT OF SUPPORT FOR RESPECTIVE POSITIONS BEFORE SUBMITTING RES TO UN FOR CIRCULATION. AS INDICATED ABOVE, WZ ARE NOW WORKING WITH TIME TABLE THAT MIGHT REQUIRE COMPLETION OF FINAL REVIEW BY NOON SEPT 10.

FOR INFO ADDRESSEES: WE WILL REPORT RESULTS OF NEW YORK

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BILATERAL APPROACHES BY WG MEMBERS, RECOMMENDING FOLLOW-UP AS APPROPRIATE.

DEPT ACTION REQUESTED: (A) CONFIRMATION OF AUTHORITY, CONVEYED BY IO/UNP--USUN TELECON MORNING SEPT 6, TO ACCEPT LANGUAGE CHANGES REPORTED REFTEL C; (B) PREPARATION FOR COMPLETION OF FINAL REVIEW BY NOON SEPT 10.
BENNETT

NOTE BY OC/T: NOT PASSED SUVA.

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